

**Preliminary report** 

# Sunset Review: Dual Enrollment Scholarship Pilot Program

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# Legislative Auditor's Conclusion

Over five years, colleges provided scholarships to over 13,000 recipients.

Pilot sites awarded 64% of available funds, leaving \$1.3 million unspent.

WSAC offers limited guidance and oversight.

- → Dual enrollment scholarship
- → Financial barriers
- $\rightarrow$  Access to post-secondary education
- → Oversight
- $\rightarrow$  Sunset questions

- → Dual enrollment scholarship
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# Scholarship for low-income Running Start students

Aims to reduce financial barriers for low-income students and increase their access to postsecondary education (RCW 28B.76.730).

May pay for:

- Textbook costs
- Mandatory fees
- Course fees or laboratory fees
- Apprenticeship materials

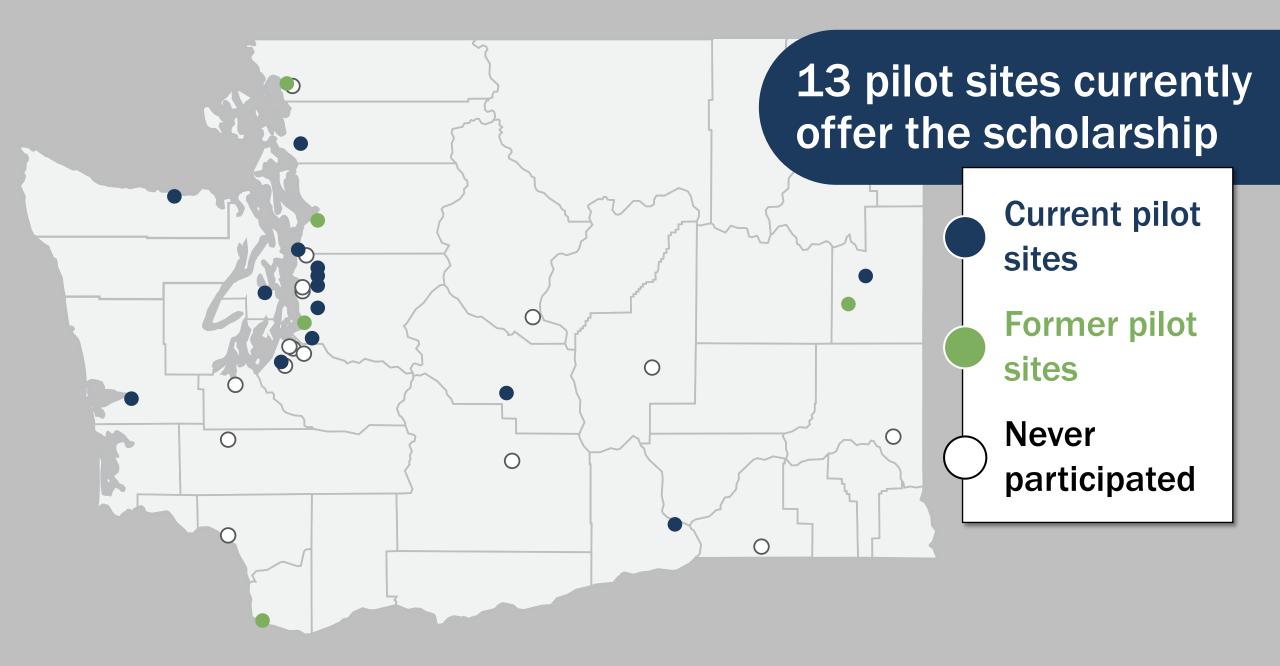
# Students must meet three criteria to be eligible

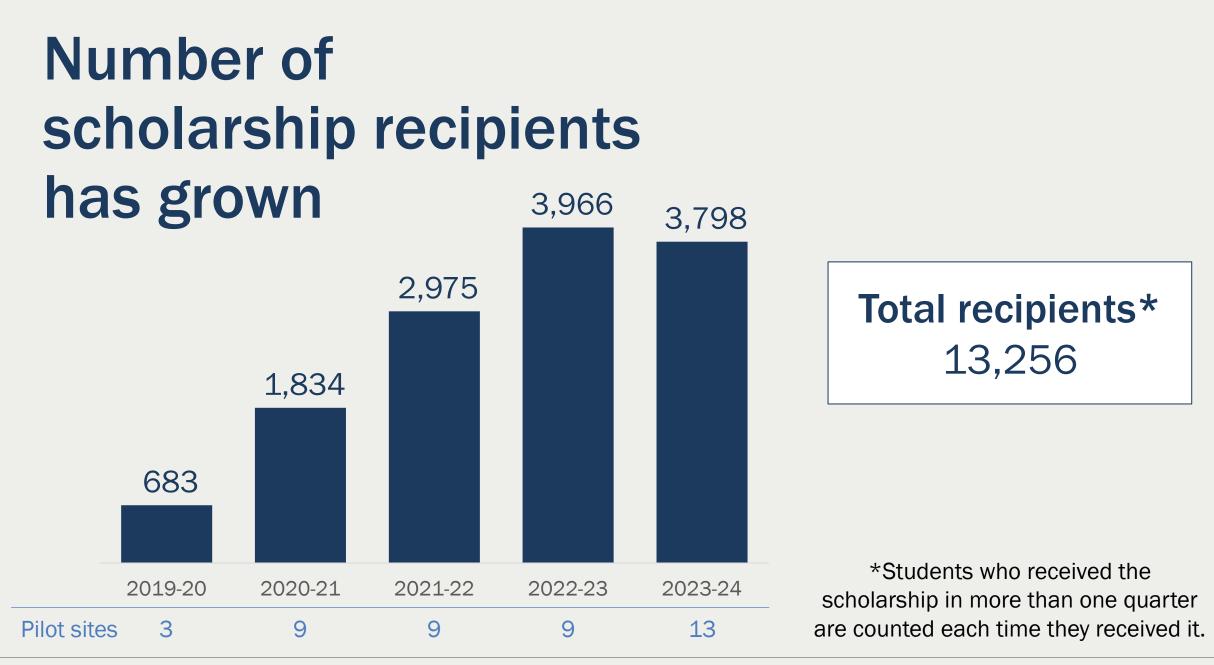
- 1. Qualify for free or reduced-price lunch
- 2. Enroll in Running Start at a pilot site
- 3. Have at least a 2.0 GPA



The scholarship program will end in 2025 unless reauthorized

Sunset Act, Ch. 41.131 RCW







WSAC has limited data about race and ethnicity of scholarship recipients

35% of scholarship recipients did not state their race or ethnicity

 $\rightarrow$  Dual enrollment scholarship

#### → Financial barriers

- $\rightarrow$  Access to post-secondary education
- $\rightarrow$  Oversight





# Scholarship helps pay for fees, textbooks, and materials

Category	Amount spent	Percent
Textbooks	\$158,545	43%
Mandatory fees	\$104,314	28%
Course & laboratory fees	\$88,058	24%
Apprenticeship materials	\$12,333	3%
Other/unknown	\$3,780	1%
Total	\$367,030	100%
Sum of perce	ents does not equal 100	% due to rounding

Invoices for 2023-24 as of August 15, 2024

# Scholarship varies by student & college

one scholarship	75% bel	ow <b>\$140</b>			
All Pilot Sites			•	•	•
Bellevue College					
Central Washington University	388 <b>8</b> 89 8 • •	•			
Community Colleges of Spokane		• •	٠		
Columbia Basin College			•		
Edmonds College					
Grays Harbor College	•				
Green River College		• •	•		
Lake WA Institute of Technology	• • • • • • •			•	•
Olympic College		•			
Peninsula College					
Renton Technical College	Ê				
	\$0	\$500	\$1,	000 \$1,	500 \$2,000

WSAC and colleges
have not awarded all
scholarship funds

Legislature appropriated:

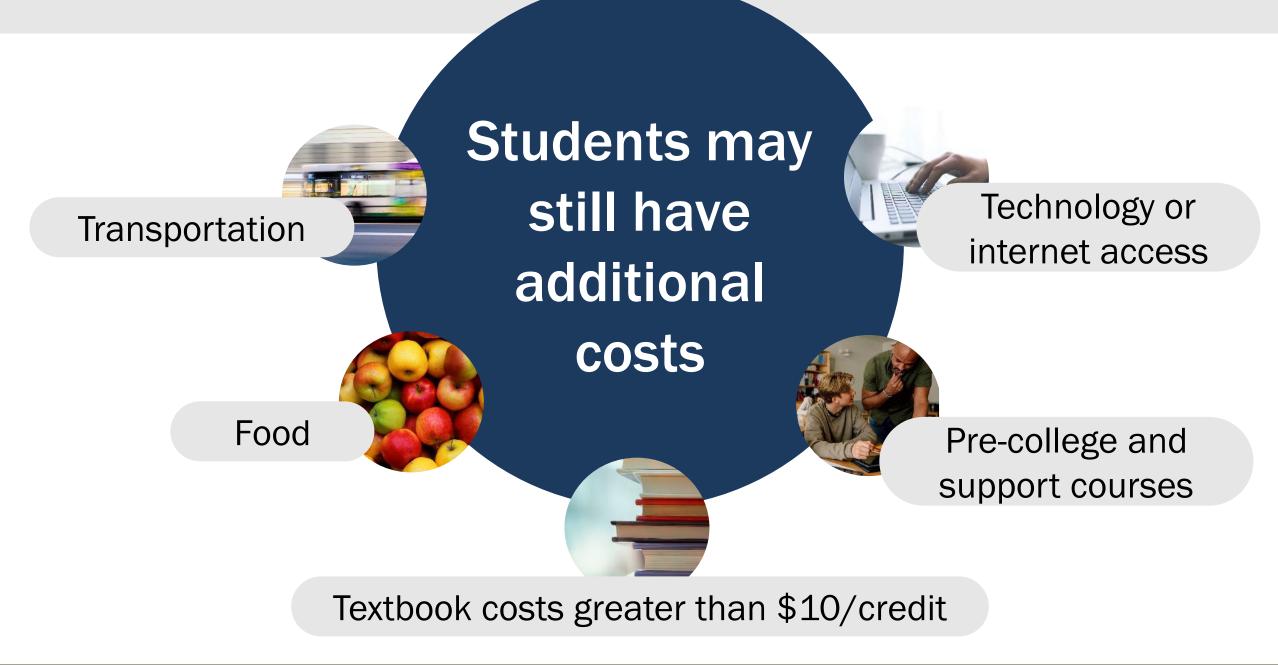
YEAR 1

\$850,000

YEAR 2 – CURRENT

\$750,000 per year

Not \$1.3M spent 36% Scholarships \$2.4M awarded 64%

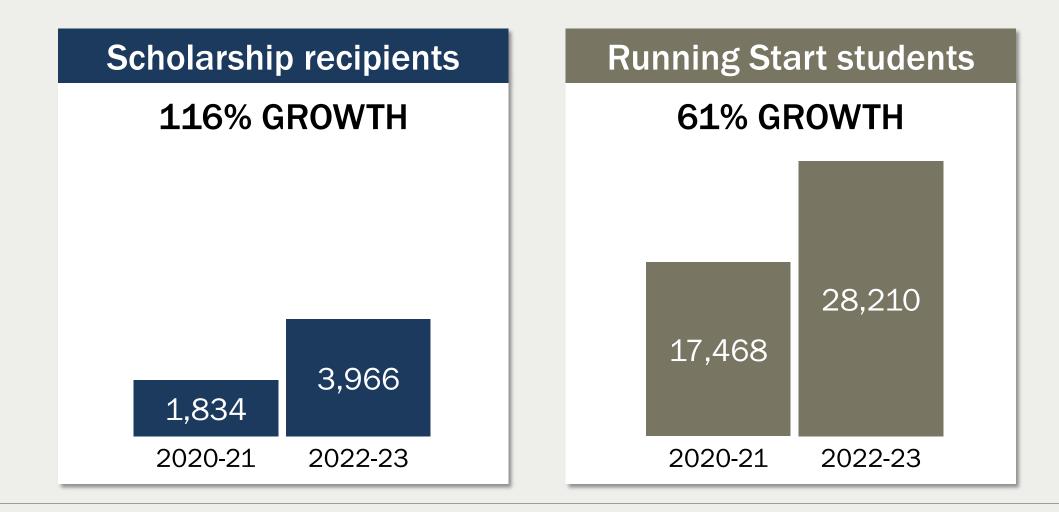


- $\rightarrow$  Dual enrollment scholarship
- $\rightarrow$  Financial barriers
- $\rightarrow$  Access to post-secondary education
- $\rightarrow$  Oversight

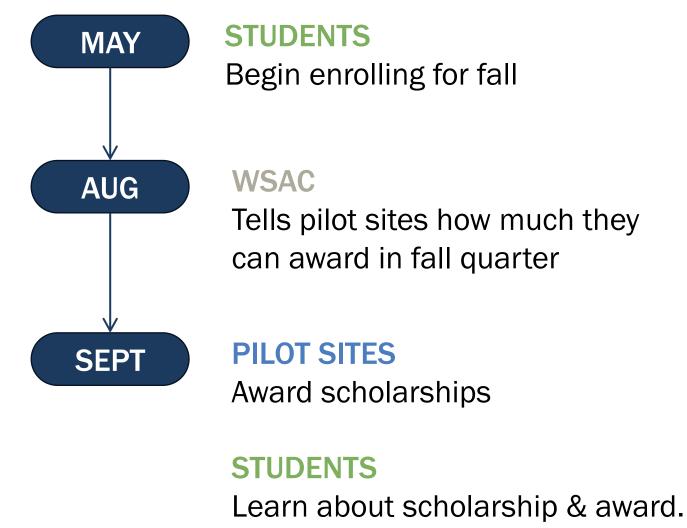


# **Enrollment in Running Start has increased**

Data is insufficient to determine scholarship's effect on access



Students may not learn about the scholarship before they decide to enroll



Start classes

- $\rightarrow$  Dual enrollment scholarship
- $\rightarrow$  Financial barriers
- $\rightarrow$  Access to post-secondary education
- $\rightarrow$  Oversight





# WSAC's billing procedures do not ensure expenses meet statutory requirements

#### Invoices lack information

• Examples: expenditure category, credits taken

#### Invoices contain ineligible expenses

- Paid at least \$7,500 of ineligible textbook expenses
- Paid \$104,000 in mandatory fees that may not be eligible

# Pilot sites use different ways to determine eligibility and allowable expenditures

#### ELIGIBILITY: GPA calculation

A. Cumulative high school GPA

or

B. GPA at college

- ELIGIBILITY: Free or reduced-price lunch
- A. Household income

or

B. Eligible students in school district

#### ALLOWABILITY:

Apprenticeship materials and digital educational materials

- $\rightarrow$  Dual enrollment scholarship
- $\rightarrow$  Financial barriers
- $\rightarrow$  Access to post-secondary education
- → Oversight



#### **Sunset Questions**

# **1** Complied with legislative intent?

- Has reduced financial barriers.
- 36% of funds were unspent.
- Unclear effect on access and enrollment.

- 2 Administered efficiently and economically, with adequate cost controls in place?
- WSAC spends an average of \$33,000 per year to administer the program.
- WSAC's oversight is insufficient to ensure consistency and compliance with law.

#### 3 Duplicate the activities of other entities or the private sector?

 Does not replace or directly duplicate other scholarships. WSAC requires that a college's other scholarship funds be applied before these funds.

#### **Sunset Questions**

4 Meeting performance measures for the program?

- Scholarship provides financial support to eligible students.
- Effect on Running Start enrollment is unclear.

#### 5 Possible effects of terminating or changing the program?

#### **Termination**

Students would need to pay for expenses now covered by the scholarship.

#### Change

Spending all funds by changing eligible expenses, increasing availability, or other actions could better meet legislative goals.



# Legislative Auditor's recommendation

The Legislature should continue the Dual Enrollment Scholarship.

- Scholarship has reduced financial barriers for low-income Running Start students
- Consider expanding eligibility and adding other eligible expenses



# Legislative Auditor's recommendation

WSAC should provide consistent and documented guidance and technical assistance to pilot sites and improve its oversight.

- Guidance on how to determine eligibility and allowable expenditures
- Guidance to help colleges ensure that they award all scholarship funds
- Improving cost controls to limit the use of funds for ineligible expenditures
- Ensuring colleges report data

# **Next steps**

#### **Proposed final report**

December 2024

#### **View full report**

https://leg.wa.gov/jlarc

# **Contact us**



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